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BOROUGH COUNCIL

# EXECUTIVE MEMBER DECISION MAKING (HEALTH AND PUBLIC PROTECTION)

Date: Wednesday, 24 May 2017

*Time:* 1.00 pm

Venue: Executive Meeting Room - Civic Offices

Executive Member: Councillor T M Cartwright, MBE, Deputy Leader



#### 1. Report Published

To consider the following matters for decision for which reports have been published:-

#### Non-Key Decision(s)

(1) Traffic Regulation Order - Proposed Waiting Restrictions - Hispano Avenue, Whiteley PO15 7DS (Pages 3 - 18)

P GRIMWOOD

Chief Executive Officer

Growwood

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12 May 2017

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# Report to the Executive Member for Public Protection for Decision

Portfolio: Public Protection

Subject: Traffic Regulation Order - Proposed Waiting

Restrictions - Hispano Avenue, Whiteley PO15 7DS

**Report of:** Director of Operations

Strategy/Policy:

**Corporate Objective:** A safe and healthy place to live and work

#### **Purpose:**

To inform the Executive Member of the outcome of the statutory advertisement of a proposal to introduce waiting restrictions at junction areas along Hispano Avenue and to obtain authorisation to implement a Traffic Regulation Order.

#### **Executive summary:**

This report considers the reasons for proposing waiting restrictions along Hispano Avenue.

#### Recommendation:

That the waiting restrictions as shown at Appendix C are introduced.

#### Reason:

To remove the risk of obstructions and to improve road safety.

#### **Cost of Proposals:**

The cost of the proposals will be met by Fareham Borough Council's Traffic Management budget.

#### **Risk Assessment:**

There are no identified risks associated with this proposal.

**Appendices** Appendix A: Scheme drawing – as publicly advertised

Appendix B: Responses to public consultation Appendix C: Scheme drawing – as recommended



## **Executive Briefing Paper**

**Date:** 24 May 2017

**Subject**: Traffic Regulation Order - Proposed Waiting Restrictions – Hispano

Avenue, Whiteley, PO15 7DS

**Briefing by:** Director of Operations

Portfolio: Public Protection

#### **Supporting Information**

- 1. Hispano Avenue runs in a south-easterly direction from Yew Tree Drive in Sarisbury. It is a cul de sac which also serves a number of other residential streets. At the eastern end of the cul de sac there is a footpath to Gull Coppice where there are a number of shops, businesses and a school.
- 2. Complaints have been received about parking in the eastern section of Hispano Avenue, opposite to numbers 6-12 which lie on the southern side of the road. The northern side of the road here is adjacent to a wall which some drivers perceive as a suitable place to park, however this reduces the available road width for the householders living opposite to access their driveways, as well as being unsightly.
- 3. With regard to the drivers responsible for this parking, comments have been received from local residents, and observations have been made by Fareham Borough Council officers. These have revealed that this parking is from a number of sources including residents from nearby houses, commuters to the shops and businesses located in Gull Coppice, and parents taking children to and from the school which is also located in Gull Coppice.
- 4. In order to address the complaints, initial proposals were drawn up to prohibit parking in the area of concern, for one hour in the morning and another hour in the afternoon, to prevent all day parking. In order to guard against the risk that parking would just displace to the next available location, these restrictions were extended into the whole of Hispano Avenue to the east of Java Drive.
- 5. These proposals were presented to all households along the affected lengths by means of a letter drop, in an attempt to ascertain the level of support. The responses which were received were mixed with similar numbers in support and in opposition.

- 6. One of the considerations was that in order for it to be justifiable to take this forward, there should be a strong majority in support, but the outcome of this first consultation did not produce a strong majority support. It was therefore decided in consultation with the Ward and County Members, to revise the proposals to include the junction areas only. This was presented to all of those who had responded to the letter drop, and many of them responded again.
- 7. There was a clear feeling this time, that these reduced proposals no longer addressed the original concern and so after further consideration it was agreed to reinstate some of this initial proposal. This took into account comments which indicated that some of those on the southern side of the road would like their accesses to be kept free from restrictions, in order to retain a facility for parking for their own visitors.
- 8. It was therefore agreed to publicly advertise the proposals as shown at Appendix A.

#### Consultations

- 9. The Police, Ward and County Councillors were consulted on the proposals as shown at Appendix A and expressed their support.
- 10. The Statutory Consultees were consulted and no objections were received.

#### Representations

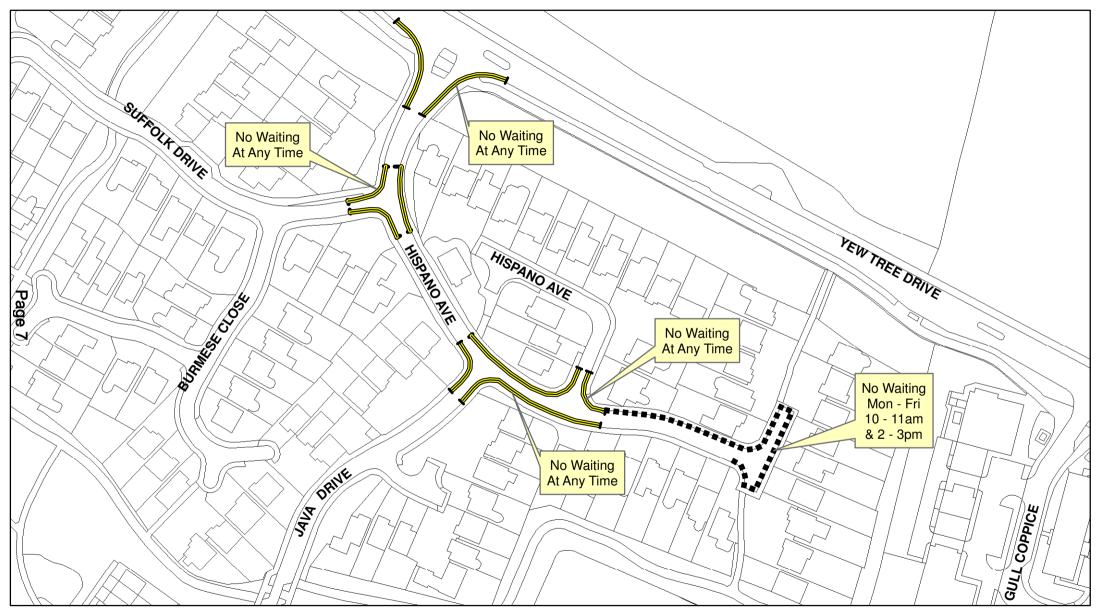
- 11. The proposal was advertised in March 2017 and 27 responses were received, these are summarised at Appendix B.
- 12. Just 9 of these responses expressed support for these proposals, with a further 2 expressing support with reservations. This leaves 16 in opposition, which conclusively shows no clear majority in support.
- 13. To summarise, a number of options have been explored and it is clear that with or without the one hour restrictions opposite to Nos. 6-12, the feelings among the community are mixed. Many strong feelings have been expressed both for and against the proposals, but the main views in opposition were due to the risk of displacement of the parking to other locations, and the lack of necessity for any restrictions here when there are no major safety concerns directly associated with the existing parking.
- 14. This latter point is underlined by reservations expressed that even if parking were to be prohibited here, this would not offer any certainty, or even any notable likelihood of reducing the circulating movements of vehicles involved in trips to and from the school. This is not least because parents dropping off and collecting children would still legally be able to do so on lengths of road where waiting restrictions apply.
- 15. Taking all comments into consideration, most of those in opposition were concerned about the proposals for the part time restrictions, however there was very little opposition to the proposals for double yellow lines around the junction areas.

#### Conclusion

- 16. In conclusion it would be beneficial to take advantage of this having been investigated and advertised, and introduce the prohibition of waiting in the junction areas, but to discontinue the proposals for any further restrictions.
- 17. Following site visits including with officers from Hampshire County Council (who have expressed an interest since they will be taking over the responsibility for Traffic Management in the Fareham area in the near future) the proposals for the double yellow lines could also be reduced a little in the vicinity of the northern arm of Hispano Avenue.
- 18. These reduced proposals are shown at Appendix C and it is recommended that the waiting restrictions are implemented as at Appendix C.



## FAREHAM BOROUGH COUNCIL



**HISPANO AVENUE, WHITELEY** 

SCALE - 1:1250 @ A4

### **RESPONSES TO PUBLIC CONSULTATION**

NAME REF.	COMMENTS/ SUGGESTIONS
1	<b>Object</b> - surprise that this investment is considered necessary as I am not aware of any major parking problem in this area particularly at the Yew Tree Drive end of Hispano so I assume there is a problem further down Hispano. I therefore think DYL could go further down Hispano. Perhaps some thought should be given to improving the parking facilities in the Community Centre/Co-Op complex, it can be very difficult getting a parking space there at times.
2	<b>Object</b> - Wife works from home and have clients coming to the house throughout the day and if these restrictions are put in place then where are they going to park and this could have a effect on her business and thus on the income for our family! Why don't you make this a permit only parking area so we can apply for permits and also apply for temporary permits in a scratch card format. If you implement this proposal it will produce three results- 1) Inconvenience visitors further who have nowhere else near to park 2) Inconvenience locals who live there and have a right to park outside their own house 3) Move the problem further away.
3	<b>Support with reservations</b> - The proposal for double yellow lines shown on the map will make Hispano and connecting roads much safer and enable drivers a clear view of oncoming traffic which is good news, however, we still cannot understand why the corner adjacent to No 37 is the exception. This area is the turning point for all types of vehicles, individual drivers who are searching for a space and delivery drivers who invariably have large vehicles. There have been one or two near collisions on this corner as vehicles travelling down to the end of the cul-de-sac have to drive on the wrong side of the road and due to the parking right up to the corner cannot see beyond that.
4	<b>Object</b> - recently wrote to FBC regarding the proposed parking restrictions along Hispano Avenue, indicating that there are problems with residents parking directly opposite other residents driveways along the northern arm (nos 1-33), however the updated proposals have omitted restrictions along the problem areas (the new restrictions are only 10m from the junction, when there are no parking problems here). This stretch of road has no pavements and

is much narrower than the main Hispano Avenue road and should have restrictions in place to stop residents parking along here instead of using their driveways. I would like to object to the current proposals, on the basis that my views have been ignored, and that placing restrictions on all other sections of the road will increase the problem along our section, which is unacceptable
Object with no parking in Hispano, Suffolk Drive and the 10 metres into Java Drive, it is going to be inevitable that parents will start to use the areas of Java Drive that are not no parking at any time. We already have an issue with this area being used during pick up and drop off times. Visibility when reversing off my own drive is severely limited when a large number of cars park alongside the pavement. Cars coming into Java Drive from Hispano cannot be seen due to the high volume of vehicles parked back to back along this section of pavement. I have had to reverse back down the road or back on to my drive on many an occasion as cars come speeding along, over taking these parked cars without any due care or attention to those that might already be using the road that live here. I have also seen young children using the path in the mornings that cannot see vehicles entering Java Drive and cross the road near these parked cars. There have been a few incidents where children have been in the road as a car approaches because the car cannot see them due to the volume of parked cars and they haven't been aware of cars approaching. There is also a section of road at the end of our drive on the opposite side of the road (by No 11) that parents have started to use during school hours. When parents park here I have been unable to reverse one of my vehicles off of the drive as it obstructs the end of the drive, almost blocking our exit. Or I have returned to park on my drive and can not as I am unable to perform the reversing manoeuvre that I need to in order to park on this part of my drive.
<b>Support</b> - Apart from opting for a residents / visitors only parking system, your latest proposal now looks a lot better to us and as you say probably offers the best compromise. I believe that we can support this proposal.
<ul> <li>Object - I assume you are proposing these restrictions because people park extensively on these roads during school start and finish times because insufficient parking has been made available for them elsewhere. I agree it is bad for the people who live there but my objections to this proposal are as follows:</li> <li>Why penalise the people who live there, as well as visitors? Give the people who live there a permit.</li> <li>Why just stop visitors parking there when that is all that is left for them, that is just denying the root cause of the problem? Increase parking capacity by the school in to the woods.</li> <li>If you implement this proposal it will produce three results-</li> </ul>

	o Inconvenience visitors further who have nowhere else near to park
	<ul> <li>Inconvenience locals who live there and have a right to park outside their own house</li> <li>Move the problem further away potentially to outside my house!</li> </ul>
	<ul> <li>Move the problem further away potentially to outside my house!</li> <li>On a personal note I do not want the parking issue just moving to outside my house, nor do I want archaic</li> </ul>
	parking restrictions outside my house that would just stop me and my friends parking on the road near me when they are visiting.
	<ul> <li>I believe the solutions to this issue are simple, increase parking for visitors and put on a school bus. Yes, that would cost more but it is clear previous planning did not allow for this volume so it needs to fixed, not just restricted.</li> </ul>
	Object - I would like to strongly object to the proposed car parking restrictions relating to Hispano Avenue,
8	Whiteley. I strongly believe if this proposal was implemented it would create increased traffic flow especially at
0	school times causing potential safety issues and unnecessary risks! If this was implemented you would just be
	moving the problem elsewhere in another street/avenue which will create the same problem
9	Support - Having looked at it I am in favour of it as it has met with some concerns I stated. I hope it will relieve
Ū	the parking problems in Hispano Avenue. I hope the restrictions go ahead.
	Object - There are a large number of residents in Hispano Avenue that are completely against this ludicrous
	waste of tax payers money – policing 2 x 1 hour parking restrictions in a residential road is financially ridiculous.
	All you will actually gain from this is to cause mass inconvenience to people that live here as well as putting
40	children at an increased risk with moving cars. This appears to be simply to satisfy some residents that are not
10	actually as inconvenienced as they are leading you to believe. Currently cars are parked safely even if it is for
	longer. This proposal will increase the amount of cars/vehicles coming, going and turning in the street. Multiple
	hours of movement as seen in car parks – will create a car park effect in our quiet street and increase
	inconvenience of residents own ingress and egress.
	Object - It still baffles me as to why this has surfaced in the first place - within Hispano Avenue, there is a lot of
11	tension among some residents due to history in the area. On both sides of this argument, there are people who
11	are simply trying to "point score" and, to be completely honest, that is the fundamental reason behind the original request to your office.

	Object - This proposal will INCREASE THE RISK to the HEALTH AND SAFETY Of the CHILDREN who cross the
	road or walk along the edge of the road in that area and subsequently INCREASE the RISK of ACCIDENTS. The
	proposal will INCREASE TRAFFIC, WAITING, LOADING AND MOVING at most vulnerable times of day, further
	INCREASING THE RISK OF ACCIDENTS to ALL. PARENTS WILL USE THE RESTRICTED TIMES TO 'LOAD'
12	when in fact they will be taking a chance on 'WAITING' once word is out that RESTRICTIONS ARE NOT
'-	POLICED. I have Witnessed this chaos for years outside the school and now it could become routine in my road.
	3pm will Further encourage this. Currently most of the cars parked in the area detailed are there for most of the
	day, remain static and therefore present NO RISK to pedestrians. The restrictions will ENCOURAGE
	DANGEROUS AND OBSTRUCTIVE PARKING This will cause COMPLETE INCONVENIENCE to Some residents on
	a daily basis.
	Object - on the basis of safety and overall we do not believe that these plans will solve the overall problem of
	parking but will only move and increase it. We do agree that restrictions are needed but have concerns over the
	current scope. The main area of concern is the 'pink path' crossing which crosses Java Drive approx. 100m from the junction with Hispano Ave which is a single lane 'pinch point'. Traffic in the morning can already build at
	school drop off time with only 3-4 cars parked just to the north of the crossing. Our belief is that either side of the
13	crossing will be obstructed by cars displaced from Hispano which currently happens only infrequently. We have
	seen on occasions during periods of increased parking, cars travelling along Java to/from Mustang Drive having
	to reverse over 50m on a curved road, including reversing over the crossing due to the fact they can't have full
	line of sight when they begin to move past the parked
	cars.
4.4	Current regarding the new parking plane in Liepane Avenue ('ne weiting at any time'). Hive in Liepane Avenue
14	<b>Support</b> - regarding the new parking plans in Hispano Avenue ('no waiting at any time'). I live in Hispano Avenue myself and would like to say I am in full support of the proposed changes.
	Object - regards to the double yellow lines I agree they should be on the corners at junctions as some people
	who park on the road do so dangerously and as a lot of children live here it causes concern that people think it is
15	ok to abandon a car on a corner or dropped kerb. With regard to the restricted parking of no waiting 10-11 and 2-
	3 I have very strong objections I have 3 young children and this is going to become a waiting zone for parents at 9
	and 3 dropping and picking their children as the local school is round the corner and will cause a real heavy flow
	of traffic at a time when there are lots of young children around. These restrictions are just going to create more
	traffic flow which I think is very dangerous and personally I prefer the fact that cars are parked there all day and
	stationary which reduces the traffic flow. Also when I have family and friends visiting which is frequently as I am

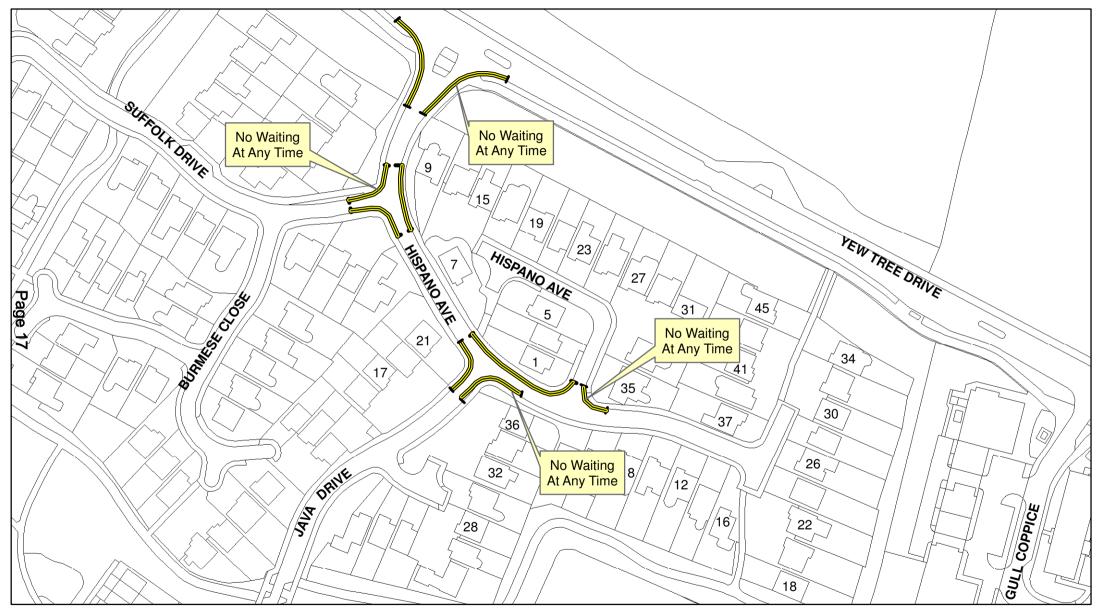
	not from this area and my parents are also here in school holidays etc. they will have nowhere to park as we don't have the luxury of a dropped kerb as we have a shared drive.
16	<b>Support</b> - We support the "No Waiting at any Time" in Hispano Avenue. However, we are concerned that not including the entire Java Drive may move the displaced parking further along Java Drive thus providing another area of parking for parents of children at the school.
17	<b>Support</b> - I completely support the measures you propose, as a means of combating the selfish and irresponsible drivers who park insanely close to these junctions. My only concern is that once these restrictions are in place, these people will simply park further along Java Drive, creating the same dangers at the junctions to Pinto Close and Mustang Avenue.
18	<b>Support</b> - Having looked at the enclosed proposal map, my main concern now is that vehicle parking will simply move to the end of the indicated restriction area. In my case, such a position would be immediately outside my address at 79 Suffolk Drive. A near neighbour has shared similar concern. This is a situation I wish to avoid completely. Please extend the restriction as far as possible.
19	Object - The proposal fails on both counts by not addressing the core issues: the lack of parking for employees and users at Gull Coppice and the increased traffic at school pick-up and drop-off times. Also, by allowing all day parking between the junctions of Yew Tree Drive and Suffolk Drive, then again between Suffolk Drive and Java Drive this only increases the danger to traffic as both sections are on blind bends with oncoming traffic in the middle of the road and is especially dangerous at school drop off and pick-up times. Indeed, the safest section of Hispano Avenue to park on is the one proposed to have Mon-Fri restrictions applied. These proposals do nothing but increase the inconvenience already felt by residents. By limiting the space available for all day parking, the reduced space available will now be fully utilised by Gull Coppice workers, with the overspill now traversing further along Java Drive and Suffolk Drive. This does not remove the problem, it merely displaces it to other locations. The proposal also denies some residents from parking across their own driveways either all the time or at partial times by way of double yellow lines or restricted no waiting times at the cul-de-sac end of Hispano Avenue.
20	<b>Support</b> - We would like to register that in principle we are in favour of the proposed restrictions, but are mindful that this will probably move the issue elsewhere. However having lived in this road for 16 years and situated at the back of a very large primary school, lots of children use our Avenue to walk and bike to school each day. I have witnessed children not being able to see around parked vehicles or if something is parked on a drop kerb it forces

	them to enter the road to get around the obstruction. I realise parking is an issue all over Whiteley, but it's the vehicles which park at the mouth of a junction making it impossible for you to see what's coming up or down the road, without creeping further out into the middle of the road. Then there have been times when we've asked people nicely to consider how they've parked their vehicle, only to be met with a torrent of verbal abuse. Several times neighbours have been unable to get up the avenue to go to work as cars have been parked on both sides of the avenue leaving too small a gap to get through safely. Delivery vehicles and trades people have all found it impossible at times to negotiate the avenue.
21	<b>Support</b> - support the proposal for these parking restrictions as turning left into Hispano Avenue from Java Drive, and driving down Hispano can be quite frightening at times. However I am concerned that these restrictions will move the issue elsewhere including further up Java Drive opposite our house and along Pinto Close, where some cars already park on grass verge which is causing it to become a muddy mess.
22	Support - I agree with the proposal for restricting the parking etc on Hispano Avenue. I also believe that in doing so the cars will move down into the unrestricted areas of Java Drive and Pinto Close which would make the situation worse as those roads are narrower. We already have issues in Pinto Close with cars parking on the road and therefore blocking access to emergency vehicles. The verge next to our house is constantly being torn up by cars parking there and I'm worried that without further restrictions in these areas they will now park on the pavements (as some already do) blocking wheelchair users. The entire estate needs to be restricted.
23	<b>Object</b> (limited waiting)/Support (dyl) - the western end of Hispano Avenue and also Java Drive, particularly on the bend where Hispano Avenue meets Suffolk Drive, and the junction of Hispano and Java itself. The parking in this area makes turning out of Java and Suffolk hazardous with vehicles having to travel on the wrong side of the road with the potential to not be able to see pedestrians. The revised proposal addresses this issue, and so I would be happy to support the changes in this area. The area of the proposal that I objected to previously yet has still been retained, and so I must continue to object to is the waiting restrictions between Mon – Fri 10-11am and 2-3pm on the section down from the northern spur of Hispano Avenue down to the eastern end (closest to Gull Coppice) prior to the end of the cul-de-sac turning area. It seems that the revised proposal will apply to all vehicles, residents and non-residents alike.
24	Object - All these parking regulations will do is move the parking further into java and Hispanic. At present the parked cars create a slow speed environment with cars taking care to move in and out of the junction of java/Hispanic. To my knowledge there have been no accidents or incidents at this location because of the

	presence of the cars. If you remove the cars the environment will promote faster speeds. Not desirable when on a pedestrian route to a site containing a busy junior school and two pre-schools. Leave it as it is. I do not want to see the introduction of lines and the resulting enforcement.
25	<b>Object</b> – following reasons for objection, The amendment will not achieve the statement of reasons for making the order, The amendment increases the likelihood of obstructions in the unrestricted sections of Hispano Avenue and the adjacent through roads Java Drive and Suffolk Drive, The amendment damages the character of the residential area, The amendment incurs unnecessary costs with no tangible benefit, The amendment causes greater inconvenience to residents and their visitors, The amendment does nothing to resolve the parking problems and The amendment directly affects my property by placing a permanent restriction over my dipped kerb restricting me from parking across my own drive.
26	Object - I object to the proposed plans. By restricting parking with 'No Waiting At Any Time' and 'No Waiting Mon - Fri 10-11am and 2-3pm' on Hispano Avenue, parking will be pushed away from Hispano Avenue and will increase along Java Drive, Suffolk Drive and other nearby roads. You will then find objections and displeasure from these other residents and another request to install parking restrictions in these areas thus moving the problem on again.
27	<b>Object -</b> would like to OBJECT to the proposal on the following grounds: The extra traffic created while the restrictions go on and then off, The extra pollution created by the extra traffic, The extra traffic movement caused by cars constantly moving in and then out for the restrictions' The danger to schoolchildren by cars moving in and out - at the moment the cars occupying the spaces are parked for the entire day and rarely change during school start and finish. If the proposal is allowed there will be traffic created by the school users and the extra car movements will cause a danger to the school children. We have tried an experiment - some residents parked their cars outside on the street for the entire day - this simply moved the traffic over to Java Drive. If the proposals are allowed then at some stage Java Drive will ask for restrictions, then Mustang, Suffolk etc. Where will all of this end and who will pay the costs of each road and the restrictions?



#### **APPENDIX C**



**HISPANO AVENUE, WHITELEY** 

SCALE - 1:1250 @ A4